

# New Jersey's RAP Crisis – An Update

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### Reclaimed Asphalt Pavement

- Resurfacing projects throughout the State generate vast amounts of millings (Reclaimed Asphalt Pavement or RAP)
- RAP production has increased dramatically over the past decade due to:
  - Fewer full depth reclamation projects
  - More maintenance resurfacing to keep roads in a state of good repair
- NJDOT and NJAPA have been working together to increase reuse on State highway projects
- NJDEP released "Recycled Asphalt Pavement and Asphalt Millings (RAP) Reuse Guidance" in March 2013, which provided some relief, but...
- New Jersey needs to find more solutions

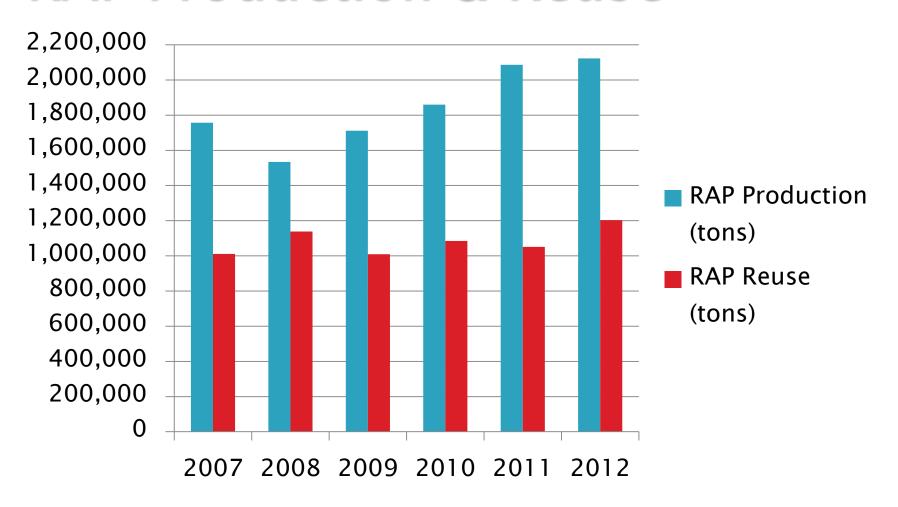
#### **RAP Production & Reuse**

- Between 2007 & 2012, over11 million tons of RAP wereproduced
- Millings from NJDOT projects comprise a majority of this production



- RAP reuse has not kept pace with production
- In 2014, RAP storage piles exceeded 4.5 million tons current estimates are > 6 million

#### **RAP Production & Reuse**



Source: NJAPA Member Survey of 7 Members, September 2013

#### NJDOT Opportunities for RAP Reuse

- DGA up to 50%
- ▶ HMA Base Course up to 25%
- ▶ HMA Surface Course up to 15%
- High RAP HMA at least 30% (in pilot)
- RAP cannot be used in:
  - OGFC, MOGFC, or AR-OGFC
  - Ultra-Thin HMA
  - SMA
  - HPTO

# NJDOT Opportunities for Reduction of RAP

- Pavement Preservation Projects
  - Microsurfacing
  - Slurry Seals
  - Fog Seals
- High RAP HMA Projects setting a minimum
  - 25% in Surface
  - 30% in Base
- Reduce milling opportunities
  - Working with NJAPA & NJDEP

# NJDEP Strictly Limits RAP Reuse

- NJDEP released "Recycled Asphalt Pavement and Asphalt Millings (RAP) Reuse Guidance" in March 2013
  - RAP reuse for quarry reclamation and most commercial and industrial developments is prohibited
  - RAP reuse as an alternative fill material is permitted ONLY:
    - for <u>non-residential</u> roadway transportation and/or construction-related activities
    - under non-residential building structure slabs that are ordinarily unoccupied
    - for roadway and parking area soil aggregate subbase material on projects <u>UNLESS</u> the project must meet NJDOT Specifications

# RAP is Environmentally Safe

- Peer-reviewed scientific studies show:
  - RAP does not leach hydrocarbons into the soil (Brantley, A.S., Townsend, T.G., 1998, "Leaching Characteristics of Asphalt Road Waste," State University System of Florida)
  - Polycyclic aromatic hydrocarbons (PAHs) are not present in RAP at high concentrations (Legret, M., Odie, L., Demare, D., Jullien, A., 2005, "Leaching of heavy metals and polycyclic aromatic hydrocarbons from reclaimed asphalt pavement," Water Research 39 (2005) 3675-3685)
- More expansive uses of RAP are allowed in other states, in Canada, and in Europe (e.g.; as an alternative to gravel in WY)
- Asphalt pavement is used as liners in drinking water reservoirs and fish hatcheries (Humer, R.P., 1992, "Asphalt Liners in California Reservoirs Resist Loading Stress and Erosion," Asphalt Magazine, Vol. 5 No. 39)

#### The Crisis

- NJ is producing twice as much RAP as it can reuse
- Room to store RAP is being depleted
- Eventually, recycling facilities will no longer be able to accept RAP
- Millings will need to be shipped to landfills
- Transportation and disposal costs will increase project costs
- Higher project costs = fewer projects, fewer construction jobs, less tax revenue

#### **Proposed Solutions**

- NJDOT continues to work with the industry to investigate additional reuse of RAP on State and Local Aid projects
- NJDEP agreed to review the "Guidance" and work with NJAPA to modify reuse restrictions and clarify language
- NJDEP has agreed to work with NJDOT & NJAPA to review FHA Rules restricting roadway elevation changes
- RAP can and should be used on nontransportation related projects

# Where Are We Today?

- NJAPA Producer Members Mix Designs
- NJAPA & NJDEP
- NJAPA & NJ Governor's Office
- NJAPA & NJ Legislature
- NJDOT Research